

Message Text

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ACTION IO-14

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FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 2278
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C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 6019

USIAEA

DEPT PASS IO/SCT

E.O. 11652: GDS
TAGS: AORG, IAEA
SUBJECT: AMENDMENT OF ARTICLE VI: OUTCOME OF POST-BOARD MEETING
CONSULTATIONS: STILL NO CONSENSUS

REF: VIENNA 4982

SUMMARY: INFORMAL CONSULTATIONS AMONG BG MEMBERS JUNE 23,
UNDER CHAIRMANSHIP OF BG VICE CHAIRMAN MEHTA, FAILED TO
PRODUCE CONSENSUS EVEN ON A NEW PROPOSAL BY CO-SPONSORS
BASED ON FEWER NUMBER OF ADDITIONAL BOARD SEATS. OPPONENTS
OF ARTICLE VI REVISION NOW HAVE BETTER HAND TO PLAY.
END SUMMARY.

1. CONSULTATIVE MEETING OF BOARD MEMBERS WAS PRECEDED
BY SPATE OF CAUCUSES JUNE 22, INCLUDING ONE AT U.S. MISSION
ATTENDED BY REPS OF AUSTRALIA, DENMARK, CANADA,
FRANCE, FRG, IRELAND, ITALY, JAPAN, NETHERLANDS, PORTUGAL
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AND UK, FOR PURPOSE OF DETERMINING COMMON POSITION
FOR JUNE 23 MEETING. DISCUSSION OPENED WITH GENERAL
AGREEMENT THAT FUTURE CONSULTATIONS BE REGULARIZED; THAT
CORE OF GROUP MIGHT BE PRESENT ATTENDEES, WITH OTHERS
INVITED TO PARTICIPATE ON AD HOC BASIS ALONG LINES OF
QUOTE VINCEI UNQUOTE GROUP IN U.N. ON SUGGESTION BY
NETHERLANDS AMBASSADOR (DE BOER), IT WAS AGREED THAT GROUP

SHOULD NOT BECOME RIGIDLY QUOTE INSTITUTIONALIZED UNQUOTE.

2. CONSENSUS WHICH DEVELOPED AT THIS MEETING WAS TO REJECT OUTRIGHT PROPOSAL TO ENLARGE BOARD BY FIVE SEATS, OR ANY OTHER PROPOSAL INVOLVING MORE THAN INCREASE OF TWO SEATS (ONE-AND-ONE); FURTHER, THAT EVEN IN EVENT ONE-AND-ONE PROPOSAL WAS TABLED BY CO-SPONSORS, NO COMMITMENT BE MADE AND NO CONSENSUS JOINED IN. MATTER WOULD BE RECONSIDERED IN SEPTEMBER.

3. ON SUBSTANCE OF ISSUES, REPS OF CANADA AND FRG WERE THE MOST ADAMANTLY OPPOSED TO ANY BOARD EXPANSION, EVEN AT GEN CONF. AUSTRALIAN REP WAS ONLY PARTICIPANT EXPRESSING SERIOUS MISGIVINGS ON STONEWALLING POSITION AT JUNE 23 MEETING, ARGUING THAT IF ONE-AND-ONE DEAL WERE TURNED DOWN, FAR LARGER BOARD EXPANSION WOULD BE INEVITABLE LATER.

4. PAKISTANI AMBASSADOR (SATTAR) OPENED HEAVILY-ATTENDED QUOTE INFORMAL QUOTE CONSULTATION SESSION JUNE 23 IN BOARD ROOM WHICH, BUT FOR ABSENCE OF NAME-PLATES, HAD ALL ATMOSPHERICS OF REGULAR MEETING OF BOARD INCLUDING SIMULTANEOUS INTERPRETING SERVICES. SATTAR FIRST STATED THAT IN ORDER TO FULFILL THEIR PROMISE NOT TO DISTURB PROPORTIONAL SHARE OF FB MEMBERSHIP OF ANY REGION, CO-SPONSORS WISHED TO TABLE NEW AMENDMENT PROVIDING FOR CONFIDENTIAL

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TWO NEW SEATS FOR AF AND ONE FOR MESA. ORIGINAL THREE-PLUS-TWO PROPOSAL, HE SAID, WOULD HAVE REDUCED LA REPRESENTATION TO LOWEST AMONG EIGHT AREAS. AT SAME TIME, HE PROPOSED THAT CO-SPONSORS' PROPOSAL TO DELETE LAST SENCE OF ARTICLE VI A.2(A), BARRING RE-ELECTION OF A BOARD MEMBER, BE MADE SUBJECT OF A SEPARATE AMENDMENT IN ORDER REMOVE QUOTE MISUNDERSTANDINGS UNQUOTE ARISING FROM ITS INCLUSION IN BG EXPANSION PROPOSAL.

5. AT UK SUGGESTION, REMOVAL OF BAR TO REELECTION WAS TAKEN UP FIRST, BUT LED TO NO CONSENSUS. REPS OF UK AND PANAMA EXPRESSED INDIFFERENCE TOWARD PROPOSAL, SINCE THEIR AREAS ALREADY WERE COMMITTED TO ROTATION DUE TO INTEREST OF ALL THEIR MEMBERS IN AGENCY ACTIVITIES. REP OF USSR STATED FLATLY THAT THERE WAS NO REASON FOR REMOVAL OF RE-ELECTION BAR SINCE TO HIS KNOWLEDGE IT HAD CREATED NO PROBLEMS WITH RESPECT TO REPRESENTATION ON BOARD. U.S. REP (STONE) POINTED OUT THAT REELECTION BAR HAD SERVED TO ENCOURAGE WIDER PARTICIPATION IN AGENCY AFFAIRS, AND THAT ITS REMOVAL SHOULD BE ON

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C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 6019

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BASIS OF GENERAL AGREEMENT THAT IT WOULD PROVIDE A
POSITIVE CONTRIBUTION TO AGENCY DISCUSSION RATHER THAN
ON BASIS OF GENERAL INDIFFERENCE. PHILIPPINE REP (SIAZON),
IN SUPPORTING CO-SPONSORS PROPOSAL, COMMITTED IMPORTANT
GAFFE BY ASKING RHETORICALLY WHETHER REELECTION OF
ELECTED MEMBERS WAS LESS REASONABLE THAN QUOTE FRICTION
UNQUOTE WHEREBY TWO DESIGNATED MEMBERS (ARGENTINA
AND BRAZIL) REGULARLY AND MYSTERIOUSLY OVERTOOK EACH
OTHER IN NUCLEAR TECHNOLOGY EVERY TWO YEARS. COMMENT
DREW ICY REPLY FROM ARGENTINIAN REP (ESTRADA), WHO

LIKE OTHER LA REPS, CO-SPONSORS HAD EARNESTLY PRESSED
FOR SUPPORT, TO EFFECT THAT SIAZON SHOULD NOT PRESUME TO
MEDDLE IN AFFAIRS OF LA REGION, ADDING POINTEDLY THAT
LATINS HAD NOT SUGGESTED THAT PROPOSAL TO
REMOVE BAR ON REELECTION WAS DEVISED TO HIDE AMBITIONS
OF CERTAIN MEMBERS TO ACQUIRE, IN EFFECT, A PERMANENT
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SEAT. SATTAR THEN AGREED WITH U.S. REP THAT MATTER

SHOULD BE LEFT FOR DECISION OF MEMBERSHIP AT GEN. CONF.,
AND CHAIRMAN ENDED DISCUSSION NOTING THAT DISCUSSION OF
SEPTEMBER BG WOULD BE BOARD QUOTE OBSERVATIONS UNQUOTE
ON THIS PROPOSAL TO BE TRANSMITTED TO GEN. CONF.

6. DISCUSSION ON EXPANSION OF BOARD BY TWO-AND-ONE
FORMULA PROCEEDED WITH STATEMENTS BY REPS
OF FRANCE, CANADA, JAPAN AND FRG TO EFFECT THAT
PRINCIPAL ISSUE WAS NOT RPT NOT ONE OF SIZE OF BG
EXPANSION BUT WHETHER ANY EXPANSION WAS JUSTIFIED,
TO WHICH THEY REPLIED IN NEGATIVE. PRESENT SIZE AND
BALANCE OF BG WAS OPTIMAL IN FULFILLING COMMITMENT TO
QUOTE EQUITABLE GEOGRAPHIC DISTRIBUTION. UNQUOTE
CHAIR HAD NO CHOICE BUT TO ANNOUNCE LACK OF CONSENSUS
AND TO ADVISE THAT MEMBERS HAD UNTIL JUNE 27 TO TABLE
FOR GEN CONF ANY NEW AMENDMENTS THEY WISHED TO HAVE
CONSIDERED. IN FINAL INTERVENTION, SATTER CITED WITH
SOME BITTNERNESS LACK OF SYMPATHY ON PART OF QUOTE
DESIGNATED GOVERNORS UNQUOTE AND STATED HIS INTENTION
OF CARRYING CO-SPONSOR' CAUSE BEYOND 1977 GEN. CONF. IF
NECESSARY.

7. COMMENT: ON BALANCE, WE FEEL OUTCOME OF THIS
ROUND OF QUOTE INFORMAL UNQUOTE CONSULTATIONS WAS TO
OUR ADVANTAGE. INABILITY OF CO-SPONSORS TO SELL LA
GROUP ON TWO-AND-ONE DEAL-APPARENTLY LOWEST CO-SPONSORS
WISHED GO- DEPRIVED THEM OF A SIGNIFICANT BLOC OF SUPPORT.
(OUR LA CONTACTS INFORMED US THAT ON PREVIOUS DAY,
MAJORITY OF LA REPS HAD AGREED TO SIT STILL FOR
MAXIMUM OF ONE-AND-ONE PACKAGE). AS MATTERS NOW STAND,
IT SHOULD BE SOMEWHAT EASIER TO RALLY SUFFICIENT VOTES
TO BLOCK AMENDMENT AT GEN. CON., IF THAT IS THE
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COURSE WE ELECT.
HOWEVER, I DOUBT THAT STONEWALLING IN
SEPTEMBER WILL REALLY BE TO OUR LONG-TERM
ADVANTAGE, AS I EXPECT IT WOULD UTLIMATELY
LEAD TO MUCH LARGER BOARD THAN WE HAVE
AT PRESENT. DISCUSSIONS JUNE 24 INDICATE
WILLINGNESS SPONSORS TO SETTLE ON ONE AND
ONE BASIS AND I INTEND TO ENCOURAGE THEM
(WITHOUT COMMITTING USG) TO SUBMIT THEIR AMENDMENT
ALONG THESE LINES, WITH UNDERSTANDING THAT NO

FURTHER ATTEMPTS AT MODIFICATION ARTICLE VI
WOULD BE MADE FOR AT LEAST FIVE YEARS. STONE

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